#### **DEPARTMENT OF COMMERCE**

**International Trade Administration** 

[A-423-812]

Certain Carbon and Alloy Steel Cut-To-Length Plate from Belgium: Preliminary Results of Antidumping Duty Administrative Review and Preliminary Determination of No Shipments; 2019-2020

**AGENCY:** Enforcement and Compliance, International Trade Administration, Department of Commerce.

**SUMMARY:** The Department of Commerce (Commerce) preliminarily determines that the producers/exporters subject to this administrative review made sales of subject merchandise at less than normal value (NV) during the period of review (POR) May 1, 2019, through April 30, 2020. Additionally, Commerce preliminarily determines that two companies for which we initiated reviews had no shipments during the POR. Interested parties are invited to comment on these preliminary results.

**DATES:** Applicable [INSERT DATE OF PUBLICATION IN THE *FEDERAL REGISTER*].

**FOR FURTHER INFORMATION CONTACT:** Alex Wood, AD/CVD Operations, Office II, Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 1401 Constitution Avenue, NW, Washington, DC 20230; telephone: (202) 482-1959.

#### **SUPPLEMENTARY INFORMATION:**

#### Background

On July 10, 2020, based on timely requests for review in accordance with 19 CFR 351.221(c)(1)(i), we initiated an administrative review of the antidumping duty (AD) order on

certain carbon and alloy steel cut-to-length plate from Belgium.<sup>1</sup> This review covers 22 producers and/or exporters of the subject merchandise.<sup>2</sup> Commerce selected two companies, Industeel Belgium S.A. (Industeel) and NLMK Belgium, for individual examination. The producers and/or exporters not selected for individual examination are listed in the "Preliminary Results of the Review" section of this notice.

On July 21, 2020, Commerce tolled deadlines for all preliminary and final results in administrative reviews by 60 days, thereby extending the deadline for these results until April 1, 2021.<sup>3</sup> On February 24, 2021, Commerce extended the preliminary results of this review by 120 days, until July 30, 2021.<sup>4</sup> For a complete description of the events that followed the initiation of this review, *see* the Preliminary Decision Memorandum.<sup>5</sup>

## Scope of the Order

The products covered by the order are certain carbon and alloy steel hot-rolled or forged flat plate products not in coils, whether or not painted, varnished, or coated with plastics or other non-metallic substances from Belgium. Products subject to the order are currently classified in the Harmonized Tariff Schedule of the United States (HTSUS) under item numbers: 7208.40.3030, 7208.40.3060, 7208.51.0030, 7208.51.0045, 7208.51.0060, 7208.52.0000, 7211.13.0000, 7211.14.0030, 7211.14.0045, 7225.40.1110, 7225.40.1180, 7225.40.3005, 7225.40.3050, 7226.20.0000, and 7226.91.5000. Although the HTSUS subheadings are

<sup>&</sup>lt;sup>1</sup> See Initiation of Antidumping and Countervailing Duty Administrative Reviews, 85 FR 41540 (July 10, 2020).

<sup>&</sup>lt;sup>2</sup> Commerce collapsed NLMK Clabecq S.A., NLMK Plate Sales S.A., NLMK Sales Europe S.A., NLMK Manage Steel Center S.A., and NLMK La Louviere S.A. as a single entity (collectively, NLMK Belgium) in the less-than-fair-value investigation. See Certain Carbon and Alloy Steel Cut-To-Length Plate from Belgium: Final Determination of Sales at Less Than Fair Value and Final Determination of Critical Circumstances, in Part, 82 FR 16378 (April 4, 2017).

<sup>&</sup>lt;sup>3</sup> See Memorandum, "Tolling of Deadlines for Antidumping and Countervailing Duty Administrative Reviews," dated July 21, 2020.

<sup>&</sup>lt;sup>4</sup> See Memorandum, "Extension of Deadline for Preliminary Results of 2019-2020 Antidumping Duty Administrative Review," dated February 24, 2021.

<sup>&</sup>lt;sup>5</sup> See Memorandum, "Decision Memorandum for the Preliminary Results of the 2019-2020 Administrative Review of the Antidumping Duty Order on Certain Carbon and Alloy Steel Cut-To-Length Plate from Belgium," dated concurrently with, and hereby adopted by, this notice (Preliminary Decision Memorandum).

provided for convenience and customs purposes, the written description of the merchandise subject to this scope is dispositive.<sup>6</sup>

## Methodology

Commerce is conducting this review in accordance with sections 751(a)(1)(B) and (2) of the Tariff Act of 1930, as amended (the Act). Export price and constructed export price are calculated in accordance with section 772 of the Act. NV is calculated in accordance with section 773 of the Act.

For a full description of the methodology underlying our conclusions, *see* the Preliminary Decision Memorandum. The Preliminary Decision Memorandum is a public document and is on file electronically via Enforcement and Compliance's Antidumping and Countervailing Duty Centralized Electronic Service System (ACCESS). ACCESS is available to registered users at <a href="https://access.trade.gov">https://access.trade.gov</a>. In addition, a complete version of the Preliminary Decision Memorandum can be accessed directly at <a href="https://enforcement.trade.gov/frn/summary">https://enforcement.trade.gov/frn/summary</a>. A list of the topics discussed in the Preliminary Decision Memorandum is attached as an appendix to this notice.

## Preliminary Determination of No Shipments

Two companies under review, AG der Dillinger Huttenwerke (Dillinger) and Industeel France S.A.S. (Industeel France), filed statements reporting that they made no shipments of subject merchandise to the United States during the POR.<sup>7</sup> U.S. Customs and Border Protection (CBP) provided no information to contradict these claims of no shipments during the POR.<sup>8</sup> Therefore, we preliminarily determine that Dillinger and Industeel France had no shipments during the POR. Consistent with our practice, we find that it is not appropriate to preliminarily rescind the review with respect to Dillinger or Industeel France, and we will instead complete the

<sup>&</sup>lt;sup>6</sup> For a full description of the scope of the order, see Preliminary Decision Memorandum.

<sup>&</sup>lt;sup>7</sup> See Dillinger's Letter, "Certain Carbon and Alloy Steel Cut-To-Length Plate from Belgium - No Sales Certification," dated July 21, 2020; and Industeel France's Letter, "Certain Carbon and Alloy Steel Cut-To-Length Plate from Belgium: Industeel France No Shipment Letter," dated August 4, 2020.

<sup>&</sup>lt;sup>8</sup> See Memorandum, "Certain Carbon and Alloy Steel Cut-to-Length Plate from Belgium (A-423-812)," dated August 20, 2020.

review for these companies and issue appropriate instructions to CBP based on the final results of this review.<sup>9</sup>

## Preliminary Results of the Review

We preliminarily determine that the following weighted-average dumping margins exist for the respondents for the period May 1, 2019, through April 30, 2020:

Producers/Exporters	Weighted-Average Dumping Margin (percent)
Industeel Belgium S.A.	0.51
NLMK Clabecq S.A./NLMK Plate Sales S.A./NLMK Sales Europe S.A./NLMK Manage Steel Center S.A./NLMK La Louviere S.A.	6.40
C.A. Picard GmbH	3.46
Doerrenberg Edelstahl GmbH	3.46
Edgen Murray	3.46
EEW Steel Trading LLC	3.46
Fike Europe B.A	3.46
Macsteel International	3.46
NLMK Dansteel A.S	3.46
NLMK Verona SpA	3.46
NobelClad Europe GmbH & Co. KG	3.46
RP Technik GmbH Profilsysteme	3.46
Salzgitter Mannesmann International GmbH	3.46
Stahlo Stahl Service GmbH & Co. KG	3.46
Stemcor USA	3.46
Thyssenkrupp Steel Europe	3.46
TWF Treuhandgesellschaft Werbefilm mbH	3.46
Tranter Service Centers	3.46
Válcovny Trub Chomutov A.S.	3.46
Voestalpine Grobblech GmbH	3.46

## Rate for Non-Examined Companies

The Act and Commerce's regulations do not address the establishment of a weighted-average dumping margin to be applied to companies not selected for individual examination when Commerce limits its examination in an administrative review pursuant to section 777A(c)(2) of the Act. Generally, Commerce looks to section 735(c)(5) of the Act,

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<sup>&</sup>lt;sup>9</sup> See, e.g., Certain Frozen Warmwater Shrimp from Thailand; Preliminary Results of Antidumping Duty Administrative Review, Partial Rescission of Review, Preliminary Determination of No Shipments; 2012-2013, 79 FR 15951, 15952 (March 24, 2014), unchanged in Certain Frozen Warmwater Shrimp from Thailand: Final Results of Antidumping Duty Administrative Review, Final Determination of No Shipments, and Partial Rescission of Review; 2012-2013, 79 FR 51306 (August 28, 2014).

which provides instructions for calculating the all-others rate in a less-than-fair-value (LTFV) investigation, for guidance when calculating the weighted-average dumping margin for companies which were not selected for individual examination in an administrative review. Under section 735(c)(5)(A) of the Act, the all-others rate is normally an amount equal to the weighted average of the estimated weighted-average dumping margins established for exporters and producers individually investigated, excluding rates that are zero, *de minimis* (*i.e.*, less than 0.5 percent), or determined entirely on the basis of facts available.

Consistent with section 735(c)(5)(A) of the Act, we determined the weighted-average dumping margin for each of the non-selected companies by using the weighted-average dumping margins calculated for Industeel France and NLMK Belgium in this administrative review.

#### Disclosure and Public Comment

Commerce intends to disclose the calculations performed in connection with these preliminary results to interested parties within five days after the date of publication of this notice. <sup>10</sup> Interested parties may submit case briefs to Commerce no later than 30 days after the date of publication of this notice. <sup>11</sup> Rebuttal briefs, limited to issues raised in the case briefs, may be filed no later than seven days after the time limit for filing case briefs. <sup>12</sup> Parties who submit case briefs or rebuttal briefs in this proceeding are encouraged to submit with each argument: (1) a statement of the issue; (2) a brief summary of the argument; and (3) a table of authorities. <sup>13</sup> Case and rebuttal briefs should be filed using ACCESS. <sup>14</sup>

Pursuant to 19 CFR 351.310(c), interested parties who wish to request a hearing must submit a written request to the Assistant Secretary for Enforcement and Compliance, U.S.

Department of Commerce, filed electronically via ACCESS within 30 days after the date of

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<sup>&</sup>lt;sup>10</sup> See 19 CFR 351.224(b).

<sup>&</sup>lt;sup>11</sup> See 19 CFR 351.309(c).

<sup>&</sup>lt;sup>12</sup> Commerce is exercising its discretion, under 19 CFR 351.309(d)(1), to alter the time limit for filing of rebuttal briefs.

<sup>&</sup>lt;sup>13</sup> See 19 CFR 351.309(c)(2) and (d)(2).

<sup>&</sup>lt;sup>14</sup> See 19 CFR 351.303.

publication of this notice.<sup>15</sup> Hearing requests should contain: (1) the party's name, address, and telephone number; (2) the number of participants; and (3) a list of issues to be discussed. Oral presentations at the hearing will be limited to issues raised in the briefs. If a request for a hearing is made, Commerce intends to hold the hearing at a date and time to be determined.<sup>16</sup> Parties should confirm the date, time, and location of the hearing two days before the scheduled date.

An electronically-filed document must be received successfully in its entirety by ACCESS by 5:00 p.m. Eastern Time on the established deadline. Note that Commerce has temporarily modified certain of its requirements for serving documents containing business proprietary information, until further notice.<sup>17</sup>

Commerce intends to issue the final results of this administrative review, including the results of its analysis of issues raised in any written briefs, not later than 120 days after the date of publication of this notice, unless otherwise extended.<sup>18</sup>

#### Assessment Rates

Upon completion of the administrative review, Commerce shall determine, and CBP shall assess, antidumping duties on all appropriate entries.<sup>19</sup>

Pursuant to 19 CFR 351.212(b)(1), we calculated importer-specific *ad valorem* duty assessment rates based on the ratio of the total amount of dumping calculated for the examined sales to the total entered value of the sales. Where either the respondent's weighted-average dumping margin is zero or *de minimis*, within the meaning of 19 CFR 351.106(c)(1), or an importer-specific rate is zero or *de minimis*, we will instruct CBP to liquidate the appropriate entries without regard to antidumping duties.

For the companies that were not selected for individual review, we will assign an assessment rate based on the average of the cash deposit rates calculated for Industeel and

<sup>&</sup>lt;sup>15</sup> See 19 CFR 351.310(c).

<sup>&</sup>lt;sup>16</sup> See 19 CFR 351.310(d).

<sup>&</sup>lt;sup>17</sup> See Temporary Rule Modifying AD/CVD Service Requirements Due to COVID-19; Extension of Effective Period, 85 FR 41363 (July 10, 2020).

<sup>&</sup>lt;sup>18</sup> See section 751(a)(3)(A) of the Act.

<sup>&</sup>lt;sup>19</sup> See 19 CFR 351.212(b).

NLMK Belgium, excluding any rates that are zero, *de minimis*, or determined entirely based on adverse facts available. The final results of this review shall be the basis for the assessment of antidumping duties on entries of merchandise covered by the final results of this review and for future deposits of estimated duties, where applicable.

Commerce's "automatic assessment" will apply to entries of subject merchandise during the POR produced by companies included in these final results of review for which the reviewed companies did not know that the merchandise they sold to the intermediary (*e.g.*, a reseller, trading company, or exporter) was destined for the United States. In such instances, we will instruct CBP to liquidate unreviewed entries at the all-others rate if there is no rate for the intermediate company(ies) involved in the transaction.<sup>20</sup>

Further, if we continue to find, in the final results, that Dillinger and Industeel France had no shipments of subject merchandise during the POR, we will instruct CBP to liquidate any suspended entries that entered under their AD case number (*i.e.*, at that exporter's rate) at the all-others rate, if there is no rate for the intermediate company(ies) involved in the transaction.

Consistent with its recent notice,<sup>21</sup> Commerce intends to issue assessment instructions to CBP no earlier than 35 days after the date of publication of the final results of this review in the *Federal Register*. If a timely summons is filed at the U.S. Court of International Trade, the assessment instructions will direct CBP not to liquidate relevant entries until the time for parties to file a request for a statutory injunction has expired (*i.e.*, within 90 days of publication).

# Cash Deposit Requirements

The following deposit requirements will be effective for all shipments of the subject merchandise entered, or withdrawn from warehouse, for consumption on or after the publication date of the final results of this administrative review, as provided by section 751(a)(2)(C) of the

<sup>&</sup>lt;sup>20</sup> For a full discussion of this practice, see Antidumping and Countervailing Duty Proceedings: Assessment of Antidumping Duties, 68 FR 23954 (May 6, 2003).

<sup>&</sup>lt;sup>21</sup> See Notice of Discontinuation of Policy to Issue Liquidation Instructions After 15 Days in Applicable Antidumping and Countervailing Duty Administrative Proceedings, 86 FR 3995 (January 15, 2021).

Act: (1) the cash deposit rate for the exporters listed above will be equal to the weighted-average

dumping margin established in the final results of this review, except if the rate is less than 0.50

percent and, therefore, de minimis within the meaning of 19 CFR 351.106(c)(1), in which case

the cash deposit rate will be zero; (2) for companies not participating in this review, the cash

deposit rate will continue to be the company-specific cash deposit rate published for the most

recently completed segment; (3) if the exporter is not a firm covered in this review, or the

original LTFV investigation, but the producer is, then the cash deposit rate will be the cash

deposit rate established for the most recently completed segment for the producer of the

merchandise; and (4) the cash deposit rate for all other producers or exporters will continue to be

5.40 percent, the all-others rate established in the LTFV investigation.<sup>22</sup> These deposit

requirements, when imposed, shall remain in effect until further notice.

Notification to Importers

This notice serves as a preliminary reminder to importers of their responsibility under 19

CFR 351.402(f)(2) to file a certificate regarding the reimbursement of antidumping duties prior

to liquidation of the relevant entries during this review period. Failure to comply with this

requirement could result in Commerce's presumption that reimbursement of antidumping duties

occurred and the subsequent assessment of double antidumping duties.

Notification to Interested Parties

We are issuing and publishing these preliminary results in accordance with sections

751(a)(1) and 777(i)(1) of the Act.

Dated: July 30, 2021.

Christian Marsh,

Acting Assistant Secretary

<sup>22</sup> See Certain Carbon and Alloy Steel Cut-To-Length Plate from Austria, Belgium, France, the Federal Republic of Germany, Italy, Japan, the Republic of Korea, and Taiwan: Amended Final Affirmative Antidumping Determinations for France, the Federal Republic of Germany, the Republic of Korea and Taiwan, and Antidumping

Duty Orders, 82 FR 24096, 24098 (May 25, 2017).

for Enforcement and Compliance.

# **Appendix**

# List of Topics Discussed in the Preliminary Decision Memorandum

- I. Summary
- II. Background
- III. Scope of the Order
- IV. Preliminary Determination of No Shipments
- V. Companies Not Selected for Individual Examination
- VI. Discussion of the Methodology
- VII. Currency Conversion
- VIII. Recommendation

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